

Message Text

CONFIDENTIAL

PAGE 01 STATE 243106

61

ORIGIN SS-15

INFO OCT-01 EUR-12 ISO-00 SSO-00 /028 R

DRAFTED BY T:SJLEDOGAR:DLS

APPROVED BY T - MR. LEDOGAR

S/S - APSHANKLE

----- 103716

O P 302258Z SEP 76

FM SECSTATE WASHDC

TO AMEMBASSY BUCHAREST IMMEDIATE

INFO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 243106

STADIS//////////

E.O. 11652:GDS

TAGS:MASS, OVIP (JORDAN, AMOS A.)

SUBJECT:RECENT DEVELOPMENTS IN SECURITY ASSISTANCE FIELD

REF; STATE 232875

FOR JORDAN FROM LEDOGAR (HOLD FOR OPENING OF BUSINESS)

1. "PENDING 36(B) NOTIFICATIONS." SFRC HAS CLOSED OUT ITS SESSION. 30-DAY NOTIFICATION PERIOD ON KEY CASES ENDS TONIGHT (SEPTEMBER 30). AS YOU NO DOUBT HEARD, CASE WITH-DREW HIS PROPOSAL SAYING IT WAS CLEAR THAT WITH MC GEE'S AND SYMINGTON'S VOTE CHANGES THERE WOULD BE NO POINT IN PUSHING TO A VOTE. THIS GREATLY STRENGTHENED MORGAN'S HAND IN THE HOUSE. FOR PRACTICAL PURPOSES, WE CAN BE CONFIDENT THERE WILL BE NO CONCURRENT RESOLUTIONS ON ANY CASES IN THE PENDING NOTIFICATION PACKAGE.

2. "FY '77 FOREIGN ASSISTANCE APPROPRIATION ACT." THE SENATE PASSED THE CONFERENCE REPORT BY A VOTE OF 56-24 WITH CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 243106

NO SUBSTANTIAL CHANGE FROM THE STATUS REPORTED PRIOR TO

YOUR DEPARTURE. WE NOW HAVE AN ENROLLED BILL AND EXPECT THE PRESIDENT TO SIGN IT MOMENTARILY.

3. "SECRETARY ON AECB." DURING SECRETARY'S SEPTEMBER 28 APPEARANCE BEFORE SFRC IN EXECUTIVE SESSION, I'M TOLD THE

COMMITTEE CASTIGATED WHAT IT CALLED "INCONGRUITY" OF PRESENT SYSTEM UNDER WHICH THE ADMINISTRATION AND PARTICULARLY THE DEPARTMENT OF STATE DOES NOT EVEN CONSIDER A PROPOSED ARMS TRANSFER PROGRAM UNTIL AFTER DOD HAS WORKED OUT THE DETAILS, AND THE PROGRAM HAS TAKEN ON A LIFE OF ITS OWN. BY THAT TIME, THE SENATORS SAID, THERE WAS NO POSSIBILITY FOR STATE TO VETO THE PROGRAM WITHOUT SUFFERING SERIOUS BILATERAL POLITICAL REPERCUSSIONS. THE SECRETARY REPORTEDLY SAID HE AGREED AND THAT HE SHARED THE CONCERN OF THE COMMITTEE. MY INFORMANT SAID THE SECRETARY RECOGNIZED THAT STATE USUALLY DOES NOT GIVE HIGH LEVEL ATTENTION TO A PROPOSED ARMS TRANSFER UNTIL THE MATTER HAS REACHED A POINT WHERE BLOCKING THAT TRANSFER COULD BE DONE ONLY BY PAYING A SUBSTANTIAL POLITICAL PRICE IN BILATERAL TERMS. TO PREVENT THIS, THE SECRETARY SAID, HE HAD CALLED FOR THE ESTABLISHMENT OF AN ARMS EXPORT CONTROL BOARD. HE SAID THE FUNDAMENTAL OUTLINES OF THE PROPOSED BOARD HAD BEEN APPROVED BY ALL AGENCIES, AND THE PROPOSAL IS BEFORE THE PRESIDENT FOR DECISION. THE SECRETARY REPORTEDLY SAID THE BOARD HAD BEEN CONCEIVED AND DESIGNED TO AVERT PRECISELY THE PROBLEM THE SENATORS HAD IDENTIFIED. I'M TOLD THE SECRETARY PROMISED THE SENATORS THAT WHEN CONGRESS RETURNS IN JANUARY HE WOULD WORK CLOSELY WITH THE CONGRESS, SPECIFICALLY THE SFRC, TO GET THE NEW ARMS EXPORT CONTROL BOARD FUNCTIONING IN A MANNER THAT WOULD SERVE TO CORRECT THE PROBLEMS IDENTIFIED BY BOTH THE CONGRESS AND THE EXECUTIVE.

4. "ARMS EXPORT CONTROL BOARD." ERICSON AND I ATTENDED MEETING AT THE WHITE HOUSE THIS MORNING CONVENED BY PLOWDEN AND ATTENDED BY OSD (BG THOMPSON), JCS (BG SENNEWALD), ACDA (WILCOX), AND OMB (SHAW). AID AND TREASURY WERE NOT INVITED. PURPOSE WAS TO DISCUSS AN ALTERNATIVE MANDATE OPTION WHICH NSC HAD FORMULATED ON THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 243106

BASIS OF THEIR OWN OPINIONS AND IN ORDER TO SATISFY WHAT THEY IDENTIFIED AS REMAINING DIFFERENCES AMONG CONCERNED AGENCIES.

5. ESSENCE OF NSC OPTION FOLLOWS:

-- AECB WOULD NOT BE A SENIOR NSC COMMITTEE LIKE THE SRG OR VP BUT WOULD BE ESTABLISHED AT THE INTERDEPART-

MENTAL GROUP (IG) LEVEL.

-- AECB WOULD BE CHAIRED BY STATE AND WOULD BE RESPONSIBLE TO SECSTATE BUT WOULD HAVE OPTION OF REFERRING DIFFERENCES TO THE SRG.

CONFIDENTIAL

-- AECB WOULD BE REQUIRED TO REPORT TWICE YEARLY, BEGINNING MARCH '77, THROUGH SECSTATE TO THE PRESIDENT. REPORTS WOULD INCLUDE RECOMMENDATIONS FOR POLICY CHANGES IN THE ENTIRE FIELD OF THE BOARD'S COMPETENCE.

-- AECB MANDATE WOULD SPECIFY NEED FOR CONTINUING MONITORING BY THE BOARD OF ARMS TRANSFER PROPOSALS FROM THE TIME THEY ARE FIRST CONCEIVED UNTIL THEY MATURE FOR POLICY DECISION AND NOTIFICATION TO CONGRESS.

-- THE PRESIDENT, IN CREATING THE BOARD, WOULD NOT ESTABLISH ITS DRAFT MANDATE BUT RATHER THE BOARD WOULD PROPOSE DETAILS OF ITS OWN MANDATE WHEN IT CAME INTO EXISTENCE.

6. WE DEFENDED MANDATE AS PROPOSED BY THE SECRETARY. WE MADE THE VARIOUS POINTS YOU HAD OUTLINED AND SAID WE UNDERSTOOD SCOWCROFT HAD BEEN CONVINCED BY OUR ARGUMENTATION. PLOWDEN INSISTED SCOWCROFT NOW FAVORS IG RATHER THAN SENIOR COMMITTEE LEVEL. FURTHER, NSC SAID DEFENSE STILL HAS SOME SUBSTANTIAL RESERVATIONS WHICH HAD TO BE TAKEN INTO ACCOUNT. WE REHEARSED STEPS OF OUR EXHAUSTIVE COORDINATION WITH DOD AND RECALLED ASSURANCES THAT ALL MAJOR DEFENSE RESERVATIONS HAD BEEN ACCOMMODATED. DOD REPS SAID THEY HAD RESERVED FINAL CONCURRENCE PENDING
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 243106

LOOK AT PROPOSAL IN FINAL NSC FORM.

7. IN THIS REGARD, ON 25 SEPTEMBER BG THOMPSON, OSD/ISA, DIRECTOR, POLICY PLANS AND NATIONAL SECURITY AFFAIRS, SENT A MEMORANDUM ON OSD STATIONARY TO HYLAND AS FOLLOWS:

BEGIN TEXT - WE RECEIVED THE COPY OF STATE'S MEMORANDUM FOR THE PRESIDENT, SUBJECT: "SECURITY ASSISTANCE AND ARMS EXPORT CONTROL BOARD," WHICH YOU SENT US ON SEPTEMBER 25, 1976. ALTHOUGH THE DEPARTMENT OF DEFENSE AGREES WITH THE GENERAL CONCEPT OF THE BOARD, WE CONTINUE TO HAVE RESERVATIONS ON THE DRAFT MANDATE.

THIS MEMORANDUM RESTATES OUR POSITIONS THAT:

- THE MEMBERSHIP OF THE BOARD IS CONSTITUTED AT TOO HIGH A LEVEL.

- THE EXISTING SECURITY ASSISTANCE PROGRAM REVIEW COMMITTEE (SAPRC) AND ALL OF ITS SUPPORTING SUBSTRUCTURES SHOULD BE ABOLISHED AS A PRECONDITION FOR ESTABLISHING A NEW BOARD.

"CONFIDENTIAL

- NO COMMITTEES, REVIEW GROUPS, WORKING GROUPS, OR OTHER SUBSTRUCTURES SHOULD BE ESTABLISHED UNDER THE NEW BOARD UNTIL THE PRINCIPAL MEMBERS HAVE THE OPPORTUNITY TO MEET AND REVIEW THE REQUIREMENTS FOR SUB-ORGANIZATIONS.

- THE CHARACTER, FUNCTIONS, AND SPECIFIC RESPONSIBILITIES OF THE BOARD SHOULD BE FINALIZED THROUGH THE NSC PROCESS.

WE EXPECT TO HAVE AN OPPORTUNITY TO PROVIDE OUR SPECIFIC COMMENTS ON THE MANDATE FOR AN INTERAGENCY SECURITY ASSISTANCE AND ARMS EXPORT CONTROL BOARD PRIOR TO FINALIZATION AND APPROVAL OF THE NSDM.

THE ABOVE COMMENTS HAVE BEEN CLEARED BY ASD/ISA. END TEXT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 243106

8. I MADE SPEECH ALONG FOLLOWING LINES:

-- LET'S NOT EXAGGERATE OR EXACERBATE DIFFERENCES, WE HAVE COME A LONG WAY TOWARD INTERAGENCY AGREEMENT AND REMAINING DIFFICULTIES ARE NOT INSURMOUNTABLE.

-- THE DOD/NSC POSITION (AND ALL BUT STATE AND ACDA APPEAR TO CONCUR) CONCERNING THE LEVEL OF THE BOARD IS THE KEY ISSUE REMAINING. STATE DISAGREED, BUT COULD NOT PREVENT NSC POSING AN AECB AT THE IG LEVEL AS AN ALTERNATIVE TO THE STATE PROPOSAL WITH THE PRESIDENT TO DECIDE.

-- STATE AGREES THAT SAPRC WOULD BE SUBSUMED WHEN AECB WORKING GROUPS CAME INTO EXISTENCE. THIS IS NON-ISSUE

-- STATE ANTICIPATES THAT AECB SUBSIDIARIES WOULD BE FORMALLY ESTABLISHED BY THE AECB ITSELF. THIS IS NON-ISSUE

-- THE INSTANT MEETING INDICATED THAT THE RESPONSIBILITIES OF THE BOARD WERE INDEED BEING "FINALIZED THROUGH THE NSC PROCESS." THIS, TOO, IS A NON-ISSUE.

9. SHAW ARGUED FOR AN UNDERTAKING THAT NSC WOULD GIVE INTERESTED AGENCIES A FINAL CRACK AT DRAFT OPTION PAPER TO THE PRESIDENT. PLOWDEN NOTED THIS REQUEST BUT RESERVED NSC FREEDOM OF ACTION.

10. MEETING WAS AMICABLE AND CONDUCTED WITH SENSE THAT THE ISSUE WAS ONE OF SOME URGENCY. PLOWDEN AGREED TO TAKE ALL VIEWS INTO ACCOUNT AND BE IN TOUCH WITH CONCERNED AGENCIES IN NEAR FUTURE WITH REGARD TO NEXT STEPS.

11. "IGA SURVEY." SUBTEAM LEADERS HAVE BEEN ASSIGNED FOR THE FOUR FIRST PRIORITY TASKS AND ARE DEVISING WORK PLANS FOR REVIEW BY OVERALL TEAM LEADER MUSCH BY C.O.B. OCTOBER 1. NEWMAN AND BARTLEY WILL REVIEW OCTOBER 4. IGA EXPECTS FIELD WORK TO BE COMPLETED BY MID-NOVEMBER. ONGOING IMET STUDY IS IN FINAL STAGES AND WILL BE WORKED INTO OVERALL SURVEY.

12. CROCKER, IN HIGHLY NERVOUS STATE, LEFT YESTERDAY FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 243106

NUPTIALS. KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VISITS, US CONGRESSIONAL PRESENTATIONS, MEETING VOTING RECORDS, LEGISLATIVE BILLS, ARMS TRANSPORT RESTRICTIONS, MILITARY ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 30 SEP 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: izenbei0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE243106
Document Source: CORE
Document Unique ID: 00
Drafter: SJLEDOGAR:DLS
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760369-0685
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t1976091/aaaaaaob.tel
Line Count: 249
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS
Reference: 76 STATE 232875
Review Action: RELEASED, APPROVED
Review Authority: izenbei0
Review Comment: n/a
Review Content Flags:
Review Date: 01 SEP 2004
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <05 MAY 2004 by woölfhld, REFER TO NSA,OSD>; RELEASED <01 SEP 2004 by izenbei0>; APPROVED <03 SEP 2004 by izenbei0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: RECENT DEVELOPMENTS IN SECURITY ASSISTANCE FIELD
TAGS: MASS, OVIP, (JORDAN, AMOS A)
To: BUCHAREST
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006